



**Required Report:** Required - Public Distribution

**Date:** December 14, 2023 **Report Number:** SF2023-0045

# **Report Name:** FAIRS Country Report Annual

Country: South Africa - Republic of

**Post:** Pretoria

**Report Category:** FAIRS Country Report

Prepared By: Nevolan Reddy, Dirk Esterhuizen, Makoma Makgopa, Masego Moobi

Approved By: Ali Abdi

### **Report Highlights:**

Based on recent changes to regulations, updated internet links, and revised reporting guidelines, all portions of this report have been updated. The FAIRS Country Report summarizes the rules and regulations governing the import of food and agricultural products in South Africa. This report should be read in conjunction with the FAIRS Export Certificate Report to gain a thorough grasp of South African laws, standards, and import requirements.

Executive Summary	4
SECTION I: FOOD LAWS	5
Regulatory Environment, Authorities, and Major Food Laws	5
Enforcement of Food Regulations	9
SECTION II: LABELING REQUIREMENTS	10
Existing Labeling Regulations	10
Proposed Amendments to Regulations Relating to the Labeling and Advertising of Foods	13
Proposed Amendment to Regulations Relating to Health Messages on Alcoholic Beverages.	13
Proposed Regulation Relating to the Mandatory Labeling of Genetically Modified Organism Food Containing Genetically Engineered Ingredients	· · ·
Amendments to Regulations Relating to Foodstuffs for Infants and Young Children	14
SECTION III: PACKAGING AND CONTAINER REGULATIONS	15
Existing Packaging and Container Regulations	15
Packaging Sustainability Measures	15
SECTION IV: FOOD ADDITIVES REGULATIONS	16
Existing Food Additive Regulations	16
Amendments to the Miscellaneous Food Additives Regulations	16
SECTION V: PESTICIDES AND OTHER CONTAMINANTS	17
Existing Pesticide and Contaminant Regulations	17
Plant Health Bill	
Fruit Quality Inspection and Cold Chain Management	
Regulations Governing Pesticide Maximum Residue Limits for Foodstuffs	
SECTION VI: OTHER REQUIREMENTS, REGULATIONS, AND REGISTRATION MEAS	
	18
Facility Registration	
Product Registration	
Basic Certification and Documentation that Must Accompany Shipments	20
SECTION VII: OTHER SPECIFIC STANDARDS/LAWS	
Other Specific Standards	
Plant-Based Meat/Dairy Alternatives	22
Organic Food Certification and Regulations	22
Product Samples and Mail Order Shipments	23

# **TABLE OF CONTENTS**

Proposed Regulatory Requirements for Imported Fish and Fishery Products and Cann	
Proposed Regulations Relating to Health Messages on Alcoholic Beverage Labels	
SECTION VIII: TRADEMARKS, BRAND NAMES, AND INTELLECTUAL PROPERT	
Intellectual Property Regulations and Procedures	23
Geographical Indications	24
SECTION IX: IMPORT PROCEDURES	25
Import Application Forms and Procedures	25
Exporter Registration with the South African Revenue Services	25
SECTION X: TRADE FACILITATION	26
APPENDIX I: GOVERNMENT REGULATORY AGENCY CONTACTS	29
APPENDIX II: OTHER IMPORT SPECIALIST CONTACTS	

This report was prepared by the USDA - Foreign Agricultural Service office in Pretoria, South Africa, for U.S. exporters of domestic food and agricultural products. While every possible care has been taken in the preparation of this report, information provided may not be completely accurate either because policies have changed since its preparation, or because clear and consistent information about these policies was not available. Before any goods are shipped, it is highly recommended that U.S. exporters verify the full set of import requirements with their foreign customers, who are normally best equipped to research such matters with local authorities. FINAL IMPORT APPROVAL IS SUBJECT TO THE IMPORTING COUNTRY'S RULES AND REGULATIONS AS INTERPRETED BY BORDER OFFICIALS AT THE TIME OF PRODUCT ENTRY.

# **Executive Summary**

In 2022, the United States exported \$351 million of agricultural products to South Africa, up 14 percent from the previous year. Major products exported by the United States to South Africa included animal feed/fodder, poultry meat, tree nuts, distilled spirits, dairy products, wheat, and beef and beef products. So far in 2023 (January to September), U.S. exports of agricultural products to South Africa are down by 32 percent compared to the same period last year. Major decreases in the animal feed/fodder, tree nuts, poultry, dairy, and wheat categories are contributing to the fall in exports. The country has also faced poor economic growth and a sharp depreciation of the South African rand. South Africa's gross domestic product (GDP) only grew by 2 percent in 2022 and is projected to grow by only 0.3 percent in 2023, and 1 percent in 2024. The country is facing policy uncertainty, deterioration of infrastructure, including a crumbling electric grid, and high food and fuel price inflation.

In 2022, South Africa imported \$7.7 billion in agricultural products, up 6 percent from 2021, indicating a recovery from the Covid-19 pandemic, but imports are forecast to fall by 8 percent in 2023 to \$7.1 billion. Major agricultural products imported by South Africa include palm oil, wheat, rice, mixtures of odoriferous substances and mixtures, sunflower oil, food preparations, and sugar.

On May 21, 2023, the South African Minister of Health issued a Government Notice inviting public comments on a draft regulation relating to the labelling and advertising of food products under the Foodstuffs, Cosmetics and Disinfectants Act (Act No.54 of 1972). The draft regulation emphasizes that no person may manufacture, import, sell, donate, or offer for sale any pre-packed foodstuff, unless the products are labelled in accordance with the regulation. Information on the product's label must be accurate regarding the character, origin, composition, quality, nutritive value, and time and place of manufacture. The regulation also specifies letter sizes on product labels, product description, the declaration of country of origin, and prohibited statements.

# **SECTION I: FOOD LAWS**

# **Regulatory Environment, Authorities, and Major Food Laws**

Three ministries—the Department of Agriculture, Land Reform and Rural Development (DALRRD); the Department of Health (DOH); and the Department of Trade, Industry and Competition (DTIC)—develop and oversee the import laws for food and agricultural products in South Africa. These ministries may also designate autonomous organizations to carry out certain regulatory tasks. Some imported goods may be subject to multiple restrictions under different ministries due to the numerous ministries and agencies involved in regulating agriculture and food products. As a result, it is crucial for American exporters to comprehend all the regulations that apply to their goods, as well as the relevant ministries. Tables 2, 3, and 4 describe the duties and laws that fall within these ministries and affiliated organizations.

Division	Summary	
Food Safety and	Key responsibilities	
Food Safety and Quality Assurance	<ul> <li>Key responsibilities</li> <li>Regulate the quality, standards, and food safety of agricultural products and food producers</li> <li>Control the production, import, export, and sale of certain alcoholic products</li> <li>Analyze and monitor pesticide residue for fruits, vegetables, tea, wine, and grains</li> <li>Appoint and oversee the following assignees to undertake inspections to ensure that the set standards and requirements are maintained: <ul> <li>The Perishable Products Export Control Board (PPECB) conducts inspections, certification, and chain management for producers and exporters of perishable food products.</li> </ul> </li> </ul>	
	<ul> <li>South African Meat Industry Company (SAMIC) oversees classification and marking of meat intended for sale in South Africa.</li> <li>Product Control for Agriculture (PROKON) inspects potatoes, fruits, and vegetables intended for sale on the local market.</li> <li>Agency for Food Safety and Quality Assurance is responsible for inspections of plant and retail audits for regulated animal products (poultry meat, eggs, processed meat, and any other meat products for which regulations may be promulgated).</li> <li>Leaf Services is responsible for inspection, quality assurance, grading and sampling of grains, oilseeds, and grain/oilseed products.</li> <li>Revocation of appointment as assignees: The Minister of Agriculture, Land Reform and Rural Development has revoked the appointment of Impumelelo Agribusiness Solutions and Nejahmogul Technologies and Agric Services as per the notice issued on September 16, 2022.</li> </ul>	
	<ul> <li><u>Legislation</u></li> <li><u>Agricultural Products Standards Act (Act 119 of 1990)</u></li> <li><u>Local and Import Regulations</u></li> </ul>	

**Table 1:** Major Food Laws, Legislation, and Regulations under DALRRD

	Liquor Product Act (Act 60 of 1989)	
Plant Health	Key responsibilities	
	Regulate the import and export of plants and plant products	
	<ul> <li>Regulate and enforce phytosanitary measures</li> </ul>	
	Registration and approval of facilities (production units, packhouses, and	
	inspection points) to enable the Agricultural Products Inspection Services	
	(APIS) and PPECB to conduct inspections	
	• Serve as the National Plant Protection Contact Point (NPPCP)	
	Legislation	
	Plant Health Legislation and Regulations	
Plant Production	Key responsibilities	
	• Develop and promote national policies, standards, and guidelines to	
	support sustainable production of grain crops, fruits, vegetables, industrial	
	crops, ornamental crops, and indigenous crops	
	Regulate plant varieties and propagating material	
	Regulate the importation of listed and unlisted varieties	
	• Registration of premises for seeds, nurseries, and laboratories for seed	
	testing and production	
	• Assess the impact of plant production systems/programs	
	Render advisory services on crop production matters	
	Legislation	
	Plant Production Regulations and Policies	
	Plant Improvement Act (Act 53 of 1976)	
	Procedures for Registration of Premises	
	Import of Unlisted Varieties	
Animal Health	Key responsibilities	
	Prevent and control of animal diseases	
	• Formulate policies to reduce disease risks in the import and export of	
	animals and animal products	
	Provide epidemiological and management support services for early	
	warning and monitoring of animal diseases	
	Legislation	
	<u>Animal Diseases Act (Act 35 of 1984)</u>	
	<u>Meat Safety Act (Act 40 of 2000)</u>	
	<u>Animal Identification Act (Act 6 of 2002)</u>	
	<u>Veterinary and Para-Veterinary Professions Act</u>	
	<u>Regulations and Guidelines for Importing Animals and Animal Products</u>	
	<u>Tariffs for Veterinary Permits in 2023-2024</u>	

Genetic Resources	Key responsibilities
	Regulate and provide an integrated management system to support
	conservation and sustainable use of genetic resources
	• Develop and implement policies, legislation, strategies, and standards on
	the management of genetic resources for food and agriculture
	• Regulate and promote the availability of propagating material of genetic
	resources for food and agriculture
	• Provide a risk-mitigating system in support of agricultural biodiversity
	Legislation
	The Plant Breeders' Rights Act, 1976
	<u>Genetically Modified Organisms Act, 1997</u>
Inspection Services	Key responsibilities
	Risk management inspection/auditing services at official ports of entry
	points
	Provide national plant quarantine and diagnostic services
	Animal quarantine and inspection services
	• Note: Agricultural inspections have been transferred to the new Border
	Management Agency, which falls under the Department of Home
	Affairs.
	Legislation
	Regulations Applicable to the Agricultural Products Inspection Services
	Proclamation to Transfer Agricultural Inspections Functions to the Border
	Management Agency
Agriculture Inputs	Key responsibilities
Control	• Regulate the manufacturing, distribution, importation, sale, use, and
	advertisement of fertilizers, animal feeds, pesticides, and stock remedies,
	as well as the operation of sterilizing plants and pest control operators
	Legislation
	Policies and Regulations Relating to Agricultural Inputs
	• Fertilizers, Farm Feeds, Agricultural Remedies, and Stock Remedies Act
	<u>36 of 1947</u>

Source: DALRRD

Division	Summary	
Food Control	Key responsibilities	
Division	<ul> <li>Develop and publicize food regulations to ensure administration of food legislation</li> <li>Audit and support Port Health Services and Municipal Health Services</li> <li>Evaluate risk assessments related to agricultural chemicals and food produced through biotechnology for DALRRD</li> <li>Act as South Africa's National Contact Point for the joint FAO/WHO Codex Alimentarius Commission, the International Food Safety Authorities Network (INFOSAN), and the European Union Rapid Alert System for Food and Feed (RASFF)</li> <li>Coordinate food monitoring programs and issue food safety alerts</li> </ul>	
	Legislation Link	
	Foodstuffs, Disinfectants, and Cosmetics Act (Act 54 of 1972)	

Table 2: Major Food Laws, Legislation, and Regulations under the Department of Health

Source: DOH

**Table 3:** Major Food Laws, Legislation and Regulations under DTIC

Agency	Summary	
	, , , , , , , , , , , , , , , , , , ,	
The National	Key responsibilities	
<b>Regulator for</b>	• Enforce and set standard specifications for both locally produced	
Compulsory	and imported seafood and canned meat and fish products	
Specification		
(NRCS)		
	Legislation	
	<u>National Regulator for Compulsory Specifications Act, 2008</u>	
	<u>Compulsory Specifications for Seafood and Canned Fish</u>	
	Products	
National Liquor	Key responsibilities	
Authority (NLA)	Registration and inspection services of manufacturers and distributors of liquor	
	• Inspect premises to ensure compliance with terms of the Liquor Act of 2003	
	• Develop and enforce national liquor laws, including minimum drinking age	
	• Regulate and register manufacturers and distributors of liquor	
	Legislation	
	• <u>Liquor Act, (Act 59 of 2003)</u>	
	<u>Regulations on the Registration of Liquor Manufacturers and</u>	
	Distributors	
South African	Key responsibilities	

Bureau of	• Develop, promote, and maintain independent food standards and
Standards (SABS)	quality systems
Stanuarus (SADS)	<ul> <li>Food product testing</li> </ul>
	1 0
	• Certification, auditing, and assessment services for food and
	beverage processes, equipment, accessories, services, and
	standards
	• Serve as South Africa`s WTO/TBT point of contact
	Legislation
	• <u>Standards Act (Act 5 of 2008)</u>
	Food and Beverage Standards
Companies and	Key responsibilities
Intellectual	Registration and enforcement of intellectual property rights
Property	(trademarks, patents, designs, and copyrights)
<b>Commission (CIPC)</b>	
– Patents, Designs,	Legislation
and Innovation	• <u>Patent Act, 1978</u>
Division	• Trademarks Act, 1993
	<u>Merchandise Marks Act, 1941</u>
	• Designs Act, 1993
	• Copyright Act, 1978

Source: DTIC and CIPC

# **Enforcement of Food Regulations**

The three ministries (DALRRD, DOH, and DTIC) oversee and enforce South African food and agricultural import restrictions and standards. Several coordination mechanisms have been set up, such as the Inter-Ministerial Committees, which are comprised of the relevant government figures in charge of carrying out specific rules. However, fragmentation of control, a lack of coordination when enforcing legislation, and capacity limitations to assure compliance continue to be a challenge. Due to these difficulties, rules may not be applied or implemented consistently, which may have an impact on both domestic and imported products. Although South Africa has difficulty enforcing domestic laws, imported agricultural products must adhere to these laws to the letter, as inspections are conducted at the ports of entry.

The DOH's Food Control Division oversees rulemaking and enforcement by local municipalities. However, some communities lack the resources and funding necessary to ensure food standards are effectively enforced, and many small- to medium-sized domestic enterprises operate covertly, while larger companies self-regulate. Food health inspectors at the ports of entry are tasked with enforcing compliance with all food-related laws and regulations for imported products.

Alongside the DOH and DALRRD inspectors, food inspectors from DTIC's National Regulator for Compulsory Specification (NRCS) and the South African Bureau of Standards (SABS) enforce standards for both domestically produced and imported seafood and canned fish products. In accordance with the Foodstuff, Cosmetics, and Disinfectants Act, the NRCS gives health certificates for seafood items that attest to their quality and conformity.

# **SECTION II: LABELING REQUIREMENTS**

# **Existing Labeling Regulations**

The Food Control Division of the Department of Health is primarily responsible for developing and enforcing labeling laws for processed foods and alcoholic beverages. The inclusion of nutritional information tables on labels is not required by the existing labeling regulations. The current labeling laws are listed in Table 5 and must be followed if a label contains nutritional information. The packaging, marking, and container laws created and enforced by DALRRD, which are covered in Section III and stated in Table 7, must also be followed when it comes to labeling regulations for animal products, agronomy/crops, vegetables, fruits, and canned vegetable/fruit goods.

Name of Regulation	Website Link
Regulations relating to the labeling and advertising of foodstuffs (R146/2010)	<u>Download</u>
Regulations relating to labeling and advertising of foodstuffs: Amendment (R45/2012)	Download
Guidelines relating to the labeling and advertising of foodstuffs (applicable to R146/2010 for compliance purposes)	<u>Download</u>
Regulations relating to the labeling of foodstuffs obtained through certain techniques of genetic modification (R25/2004)	<u>Download</u>
Regulations relating to foodstuffs for infants and young children (R991/2013)	<b>Download</b>
Regulations relating to foodstuffs for infants and young children: extension notice (R433/2014) and amendment (R434/2013)	Download
Regulations relating to health messages on container labels of alcoholic beverages (R764/2007)	Download
Regulations relating to health messages on container labels of alcoholic beverages: amendment (R1208/2008)	Download
Regulations regarding the classification, packing and marking of processed meat products intended for sale in the Republic of South Africa (R1283/2019)	<u>Download</u>

**Table 4:** Existing Labeling Regulations

Source: DOH Food Control Division

A detailed list of terminology that is required or prohibited and how specific language and comparative claims may be used on food labels can be found in the guidelines relating to the labeling and advertising of foodstuffs (View) and regulations relating to the labeling and advertising of foodstuffs (View).

In South Africa, any time a nutrient, health, or other claim made on the label, there are restrictions and required information declarations that must be followed. For instance, the claim "low in saturated fat" on the label may only be made if the amount of fat in the food is less than 1.5 grams per 100 grams of solids and 0.75 grams per 100 milliliters of liquids and does not account for more than 10 percent of the calories. If they meet all the requirements, absolute descriptors like "high fiber" or "low fat," as well as relative descriptors like "less," "fewer," "reduced," "light," or "more" are acceptable. Notably, comparison statements utilizing the terms "more than," "increased," or other similar expressions are not permitted when referring to nutrients that are physiologically advantageous, such as vitamins, minerals,

bioflavonoids, carotenoids, or other advantageous food components. Inspectors at the ports have the authority to ask businesses for documentation of any claims made, including U.S.-approved health claims linking calcium and osteoporosis, fruits/vegetables and cancer, and sodium and hypertension. Implied claims are not covered by the existing South African regulations, and the inspector at the port of entry may interpret such claims in accordance with the rules regarding deceptive claims.

There are also requirements regarding how the nation of origin must be labeled on food goods. The label should read "product of (name of country)" if all the major components, processing, and labor used to manufacture the food product are from that nation. The words "produced in," "processed in," "manufactured in," or "made in" should appear on the label of any food that has undergone processing that alters its composition in another nation. The phrase "packed in (name of county)" may also be used.

All food goods must list their shelf life on the packaging using phrases like "best before," "use by," and "sell by." There is a list of exclusions to the labeling rule, together with their terms, in the DOH regulations pertaining to the labeling and advertising of foodstuffs (Exclusions List).

It can be difficult for American food labels to adhere to the current South African food labeling laws. According to South African rules, labels must include the phrase "typical nutritional information," whereas labels in the United States must include the phrase "nutritional facts." While U.S. food labels utilize calories, South African regulations only allow the use of kilojoules (kJ) on food labels. Regulators and importers prefer that the proper labeling be applied before shipment. Notably, when such shipments are stopped at the port of entry, South Africa allows importers to conceal non-compliant labels with stick-on labels. At the ports of entry, non-compliant products are not released unless a corrective measure is taken. Retailers typically do not accept food products with covered labels since it generates unwarranted customer suspicions, and importers have previously claimed that such a process is too expensive. Figure 1 compares the variations between a food label from South Africa and one from the United States.

Halal and organic products are currently not subject to any official rules in South Africa. According to the rules of the Consumer Protection Act, these products must adhere to the most recent labeling requirements set forth by DOH and may not contain any misleading information. DALRRD has prohibited the use of meat-like names when referring to plant-based alternatives. Using terms such as "plant-based meat" or "veggie nuggets" have been prohibited in South Africa. In a <u>letter</u> addressed to all processors, importers, and retailers of meat analogues, DALRRD clearly states that South Africa's Food Safety Agency will seize any products that do not conform to this regulation.



Figure 1: Differences between a South African Food Label and United States Food Label

Figure 2 below provides clear guidance on what is acceptable and what is not regarding the information provided on the current labels and in advertisements of foodstuffs. The label also provides an example of what must appear on domestic and imported foodstuffs.



Figure 2: Example of the Requirements on Food Labels

- The following words may no longer appear on any food product: x% fat free, nutritious, healthy, healthful, wholesome, complete nutrition or balanced nutrition or other words implying the same thing. The words 'sugar-free' and 'fat-free' are only allowed if specific conditions are met.
- The phrases "suitable for those with diabetes," "diabetic friendly," or words with a similar meaning, may only be used if all criteria stipulated are met e.g., low GI, lower fat, controlled sodium, etc.

Source: <u>http://www.bdo.co.za/</u>

### Proposed Amendments to Regulations Relating to the Labeling and Advertising of Foods

The DOH published a government notice on May 21, 2023, asking for feedback from the public regarding proposed changes to the rules governing food labeling and advertising of foodstuffs. The submission of comments had an initial deadline of July 21, 2023, which was further extended to September 21, 2023. To download the official notice, <u>click here and scroll to page 13</u>. There was a lot of interest in and debate over the suggested amendment. Post published a July 2023 <u>GAIN report</u> on the proposed rule revisions. The final regulation is still a work in progress, and no publication deadline has been announced. Post will continue to monitor the situation and provide updates accordingly.

### Proposed Amendment to Regulations Relating to Health Messages on Alcoholic Beverages

The DOH <u>recommended changes</u> to the rules governing health messaging on alcoholic beverage labels on September 4, 2014. The submission of comments was due on December 4, 2014. Currently, the DOH is re-engaging the domestic liquor sector to study the proposed regulations and issues raised by industry after receiving feedback from the industry. Post participated in consultation meetings held by the DOH in 2018 and 2019 to address the issues, and it was decided that business would submit suggestions for the new regulations. Despite stating that the Minister of Health must approve the revised regulations, the DOH gave the impression that, depending on the degree of adjustments needed, they would consider amending or eliminating the regulation. The regulation's completion and implementation date are still to be determined.

In October 2020, South Africa published a notification removing the rules governing health warnings on alcohol labels (No. 1143). Post published a November 2020 <u>GAIN report</u> with more information on the change. Given strong opposition from the domestic industry and international stakeholders, including the United States, the repeal of this regulation was anticipated. This repeal offers relief to the local economy and trading partners abroad. Given South Africa's aim to address alcohol addiction and steps to limit the risks connected with alcohol consumption in South Africa, Post anticipates that amended legislation will be introduced once more in the future.

# Proposed Regulation Relating to the Mandatory Labeling of Genetically Modified Organisms (GMOs) or Food Containing Genetically Engineered Ingredients

South Africa permits the production of genetically engineered (GE) crops through the <u>Genetically</u> <u>Modified Organisms Act of 1997</u>. For further information on the production of GE crops in South Africa, refer to Post's <u>South Africa Agricultural Biotechnology Annual</u> GAIN report.

The Foodstuffs, Cosmetics, and Disinfectants Act (Act 54 of 1972) controls the sale, manufacture and importation of foodstuffs, cosmetics, and disinfectants to ensure their quality and safety. The DOH accepts the Codex Alimentarius principles and guidelines for food/feed safety requirements of GE products as policy for South Africa. The DOH also published mandatory <u>GE food labelling regulations</u> in 2004 under the Foodstuffs, Cosmetics, and Disinfectants Act. Regulation 25 states that foodstuffs produced through genetic modification–where they differ significantly from existing foodstuffs in terms of their composition, nutritional value, mode of storage, preparation, or cooking, allergenicity, or genes with human or animal origin–must be labelled.

The Consumer Protection Act (Act 68 of 2008), enforced by DTIC, requires labelling for all GE goods. <u>Draft amendments</u> to the GE labelling regulations were published in October 2012, triggering serious concerns by the business community in South Africa. As a result, new GE labeling regulations under the Consumer Protection Act have not yet been published, precluding any required GE labeling by stakeholders in the food supply chains of South Africa.

### Amendments to Regulations Relating to Foodstuffs for Infants and Young Children

On July 7, 2015, the DOH published <u>proposed amendments</u> to the regulations relating to foodstuffs for infants and young children, under the Foodstuffs, Cosmetics, and Disinfectants Act (Act 54 of 1972). The key amendments relate to the labeling and distribution of infant and young children's food. The amendment also provides the dates of implementation of the various clauses, which range from 6 to 24 months. The proposed regulation is yet to be finalized or passed for implementation.

# SECTION III: PACKAGING AND CONTAINER REGULATIONS

# **Existing Packaging and Container Regulations**

The <u>Agricultural Products Standards Act (Act 119 of 1990)</u> directs the development of packaging and container rules, which is the responsibility of DALRRD. The list of restrictions in Table 5 can be used to find packaging and container regulations for products. These rules outline the criteria for product grading, classification, container marking, labeling, packing, and, if necessary, container sizes.

**Table 5:** Regulations Relating to the Grading, Classification, Packaging, and Marking of Agricultural and Food Products

Product	Regulation Link
Animal Products	Animal Products
(Dairy and imitation dairy products; eggs; edible ices including ice cream,	
frozen dessert, yoghurt, fruit sorbet; meat; mohair; poultry meat; and	
processed meat products)	
Agronomy Crops	Error! Hyperlink reference
(Canola, dry beans, ground nuts, sorghum, corn, corn products, malting	not valid. <u>Agronomy Crops</u>
barley, popcorn kernels, pulses, rice, wheat and wheat products, sunflower,	
and soybeans)	
Vegetables	Vegetables
(Potatoes, tomatoes, onions and shallots, garlic. and other vegetables)	
Processed Products	Processed Products
(Canned fruit, canned mushrooms, canned pasta, canned vegetables,	
dehydrated vegetables, dried fruit, fat spreads, vinegar, and table olives)	
Deciduous Fruits	Deciduous Fruit
(Apples, apricots, grapes, pears, peaches and nectarines, and plums and	
prunes)	
Citrus and Subtropical Fruit	Citrus and Subtropical
(Avocados, bananas, citrus fruits, litchis, and pineapples)	<u>Fruits</u>
Other Fresh Fruit	Other Fresh Fruit
Source: DALRRD	

Source: DALRRD

# **Packaging Sustainability Measures**

Generally, packaging and container rules demand that containers be sturdy enough for regular handling and packing of goods, undamaged, clean, moisture-resistant, and correctly sealed. Additionally, throughout processing or distribution, containers must not impart any flavors, aromas, colors, or other alien qualities to the food. Regulations require that containers be free from any harmful materials, ingredients, or other materials that could contaminate or spoil the food inside. In 2014, South Africa published regulations (G37818 – GN549) to gradually phase out the use of polychlorinated biphenyl (PCB) materials and PCB-contaminated material. An official document certifying that the material has been fumigated must be included with packaging composed of natural materials and fibers. The South African Bureau of Standards (SABS) has created packaging specifications for materials like polyvinyl

chloride (PVC). South Africa also recognizes international standards including the FSSC Global Standards and those of the British Retail Consortium (BRC).

South Africa has municipal waste disposal laws and product recycling regulations, but enforcement of these rules has not been a barrier to trade thus far. Waste in South Africa is governed by the <u>National</u> <u>Environmental Management: Waste Act (Act 59 of 2008)</u> and the <u>National Waste Management Strategy</u>. Local municipalities also have bylaws aligned with the Waste Act, <u>the National Environmental</u> <u>Management Act (Act 107 of 1998)</u>, and the <u>Air Quality Act (Act 39 of 2004)</u>.

# SECTION IV: FOOD ADDITIVES REGULATIONS

### **Existing Food Additive Regulations**

Regulations for food additives in South Africa are created and overseen by the DOH Food Control Division, which also acts as the Codex point of contact. The Foodstuffs, Cosmetics, and Disinfectants Act of 1972 serves as the foundation for the development and administration of food additive laws. Table 6 lists the restrictions that apply to additives in South Africa, including the permissible foodstuffs for each additive as well as a positive additive list. These regulations also outline the standards for additive usage, including labeling.

Name of Regulation	Website link
Regulations relating to the use of sweeteners in foodstuffs (R733/201)	<u>Download</u>
List of permissible sweeteners referred to in the regulations relating to the use of	Download
sweeteners in foodstuffs	
Codex General Standards for Food Additives	Download
Regulations – Preservatives and antioxidants: Amendment (R60/2009)	<u>Download</u>
Regulations – Preservatives and antioxidants: (R965/1977)	Download
Regulations relating to food colorants (R1055/1996)	Download
Miscellaneous additives in foodstuffs	Download

**Table 6:** Existing Food Additives Regulations

Source: DOH Food Control Division

In the absence of a specialized additive law, South Africa typically follows the Codex Alimentarius Commission's General Standard for Food Additives. An exporter may ask DOH for authorization to use an additive if it is not listed on the South African positive list or covered by Codex. The review could be lengthy, as the DOH may ask for proof that the additive is safe for consumption.

### Amendments to the Miscellaneous Food Additives Regulations

The <u>Regulations Pertaining to Miscellaneous Additives</u>, which is applicable to both domestic and imported foodstuffs, went into force on November 17, 2017. The Codex recommendations for the maximum number of additives that may be contained in foodstuffs were implemented by this rule. South Africa is open to accept adequate levels created by respected national or international authorities in the absence of such requirements. The DOH also paid special attention to products for babies and young

children. Additionally, the following regulations were repealed, and the subject matter is now covered under the Regulations Pertaining to Miscellaneous Additives in Foodstuffs:

- Regulations Relating to Anti-caking Agents
- Regulations Governing Acids, Bases, and Salts
- Regulations Governing Emulsifiers, Stabilizers, and Thickeners
- Regulations Governing the Use of Certain Food Additives in Wheaten and Rye Products
- Regulations Relating to Baking Powder and Chemical Leavening Substances
- Regulations Relating to Jam, Conserve, Marmalade, and Jelly
- Regulations Governing Certain Substances in Wine, Fermented Beverages, and Spirits

# SECTION V: PESTICIDES AND OTHER CONTAMINANTS

# **Existing Pesticide and Contaminant Regulations**

Regulation of pesticides and other contaminants is the responsibility of the DOH and DALRRD. Maximum residue limits (MRLs) for pesticides, metals, and other chemicals are decided upon and approved by the DOH. Additionally, the DOH oversees inspections and is charged with ensuring MRLs are followed for all domestically produced and imported foods. DALRRD oversees pesticide registrations, permits, and usage in agricultural production. Information on permitted MRLs and approved pesticides is available to U.S. exporters on the <u>DALRRD website</u>. South Africa follows Codex standards when there are no regulations covering a particular pesticide and pollutant.

Table 7: Existing Pesticides and Veterinary Drugs MRLs Regulations

Name of Regulation	Website Link
Regulations governing the maximum limits for pesticide residues that may be	Download
present in foodstuffs (R46/2012, R548/2010, R1047/2006 & R246/1994)	
Regulations governing the maximum limits for veterinary medicine and stock	<b>Download</b>
remedy residues that may be present in foodstuffs (2017)	
Source: DOH Food Control Division	

**Table 8:** Existing Contaminants Regulations

Name of Regulation	Website Link
Regulations governing the tolerance for certain seeds	Download
Regulations relating to maximum levels of metals in foodstuffs	Download
Regulations governing tolerance for fungus-produced toxins in foodstuffs	Download
Regulations relating to objects packed in foodstuffs intended for children	Download
Regulations relating to maximum levels for melamine in foodstuffs	Download
Regulations relating to marine biotoxins	Download
Regulations governing certain solvents in foodstuffs	<u>Download</u>
Regulations relating to edible fats and oils	Download
Regulations governing radio activity in foodstuffs	Download
Source: DOH Food Control Division	

Source: DOH Food Control Division

# Plant Health Bill

Importation of controlled goods is regulated by the Agricultural Pest Act (Act 36 of 1983), as amended. An import permit is required by this act and regulation R111 of 1984. On December 2, 2016, DALRRD published a proposed <u>Plant Health Bill</u>, the purpose of which would be to support phytosanitary measures to prevent the introduction, establishment, and spread of regulated pests in South Africa and regulate the movement of plants, plant products, and other regulated articles. An <u>explanatory notice of</u> <u>the bill</u> was also published in 2017. If passed, the bill also would also give effect to international agreements on phytosanitary matters that South Africa has ratified, becoming binding when the plant health law enters into force. Currently, there is no timeline for the passage of this bill.

### Fruit Quality Inspection and Cold Chain Management

Fruit quality certifications and cold chain management services for producers and exporters are conducted by the Perishable Products Export Control Board (PPECB), which is a state-owned entity. PPECB performs cold chain services under the authority of the <u>Perishable Products Export Control Act</u> (<u>PPEC Act</u>) of 1983. The board also performs inspection and food safety services for certain agricultural products under the <u>Agricultural Product Standards (APS Act</u>) of 1990).

### **Regulations Governing Pesticide Maximum Residue Limits for Foodstuffs**

The DOH published a government notice on April 7, 2017, seeking public feedback on changes to the rules defining the maximum limits for pesticide residues that may be present in foods. The restriction of specific chemicals, the grouping of goods and their corresponding MRLs, the addition and revision of numerous MRLs, and the addition and deletion of specific definitions are among the regulation's major changes. The <u>final amendments</u> were published on February 10, 2020.

# SECTION VI: OTHER REQUIREMENTS, REGULATIONS, AND REGISTRATION MEASURES

### **Facility Registration**

According to the <u>Meat Safety Act (Act 40 of 2000)</u>, imports of animals and animal products may only come from deboning plants and abattoirs that have been certified. Prior to export, U.S. facilities must be registered and certified with the USDA's Food Safety and Inspection Service (FSIS). Details and procedures for facility registration are available on the <u>FSIS website</u>. U.S. facilities are listed in the approved South African database once registered with FSIS, and the products from these facilities would be eligible for import licenses subject to the necessary requirements. The list of deboning factories and permitted abattoirs, as well as the registration procedure and forms, can be downloaded from the <u>DALRRD website</u>. The expense and making sure that the facility is registered falls on the U.S. exporter or facility owner. A facility must register only once, and during that time it may be subject to audits and inspections.

Links to the steps and information for registering plant and plant-product facilities as described by DALRRD are provided in Table 9. Certificates issued by USDA's Animal and Plant Health Inspection

Service (APHIS) are accepted in South Africa. The <u>APHIS website</u> provides information on facility registration, cost, procedures, and export requirements for American exporters and facilities.

Table 9: Facility and Froduct Registration Requirement	is in souin Ajrica
Facility or Product	Website link
Premises for nurseries	Download
Premises for Seed Production	Download
Premises for Laboratories	Download

**Table 9:** Facility and Product Registration Requirements in South Africa

Source: DALRRD

### **Product Registration**

South Africa allows the importation of GE crops and processed products with GE ingredients that have been approved by South African regulators for food and feed purposes (approval for cultivation is not required to import). Since 2001, 106 GE events have received <u>commodity clearance</u> in South Africa. Commodity clearance means that South Africa allows the importation of these events for the use as food and/or feed. Typically, this means seeds that will not be planted, but rather processed in a way that will leave them non-viable. A complete food safety assessment is required, but an environmental assessment is not necessary. Currently, commodity clearance approvals cover seven crops, including corn, soybeans, canola, cotton, rice, wheat, and rapeseed.

BY contrast, under the <u>Genetically Modified Organisms Act</u>, only approved GE events are allowed into South Africa for planting. According to South Africa's GE regulations, "import permits are issued for the import of GE consignments, irrespective of the crop and country, provided the exporting country has approved the same or less number and type of events as South Africa." The South African regulatory procedure for approving GE events sometimes takes longer than in supplier countries. Differences in the speed of authorizations lead to situations where products are approved for commercial use outside South Africa but not within South Africa. These asynchronous approvals can pose significant risks to trade since South Africa applies only one percent tolerance for the unintentional presence of GE events in food and feed. Stakeholders in the South African grain and oilseeds industry continue to monitor asynchronous GE approvals to ensure trade is not unnecessarily interrupted. As a result of this effort to establish synchronous approvals, the United States was able to export 53,000 MT of soybeans to South Africa in 2021.

Plant and propagating material must be registered to receive a "plant breeders right" permit, valid for either 25 years (for vines and trees) or 20 years (all other cases) according to the <u>Plant Breeders Right</u> <u>Act</u>. An agent residing in South Africa shall submit the application for a plant breeders right permit on behalf of the international intellectual property owner. The following <u>website</u> provides information on the application procedure, forms, fees, and contact information.

Prior to importation, production, or sale in South Africa, all pet food must be registered. Only people who reside in South Africa or businesses that are legally incorporated there may register pet foods. The importer or distributor in South Africa might take care of this. <u>DALRRD's website</u> provides more information about the registration process. The regulations governing farm feed, including pet food, are <u>available here</u>.

# **Inspections and Testing**

Agricultural inspections will be one of many government duties that will be transferred to the new Border Management Agency (BMA), which will take over Home Affairs' existing responsibility for border management. Frontline agricultural inspectors are anticipated to be officially transferred to the new agency, as well. DALRRD will continue to create inspection guidelines. Please see Post's <u>GAIN</u> report for further details on BMA and the transfer of inspection duties.

Following inspection of the imported commodities, and if the shipment meets the import requirements, the BMA inspectors will release the products. Once the consignment has been released by the inspectors, the importer/agent must take the import documents to the South African Revenue Service (SARS) for final release. If the shipment does not meet the import requirements, risk management measures will be recommended. The shipment may be treated and cleared to enter South Africa or rejected and refused entry. If the shipment has been rejected, the importer together with the exporter, may decide whether the product should be destroyed, returned to the country of origin, or re-routed to another country. Note that a shipment re-routed to another country must meet import requirements for that country.

### **Basic Certification and Documentation that Must Accompany Shipments**

All exports entering South Africa must also be supported by the following fundamental documents in addition to the import licenses, certificates, and sanitary and phytosanitary licenses listed in the FAIRS Export Certificate Report:

- Commercial invoice that shows the price charged to the importer in addition to the cost of placing goods on board of the ship for export
- Bill of entry documentation that provides the correct physical addresses of the supplier and storage facilities, quantities, grades, and HS codes of commodities
- Bill of lading
- Insurance documents
- Other special documentation and certifications that may be required by the importer, e.g., laboratory results/certificates from approved/accredited establishments or organic certifications if the product claims to be organic

### SECTION VII: OTHER SPECIFIC STANDARDS/LAWS

#### **Other Specific Standards**

Table 10 below provides information about other laws, regulations, or ordinances governing imported foods not covered in other sections of this report.

**Table 10:** Other Specific Standards

Name of Regulation	Ministry	Website
Fortification and other Nutritional Issues		
Regulations relating to trans fats in foodstuffs	DOH	<u>Download</u>

Regulations relating to the reduction of sodium	DOH	Download
Regulations relating to food-grade salt	DOH	Download
Regulations relating to the fortification of certain foodstuffs	DOH	<u>Download</u>
HACCP		
Regulations relating to the application of the Hazard Analysis and	DOH	Download
Critical Control Point System (HACCP System)		
Hygiene		
Guidelines for monitoring irradiated foodstuffs in South Africa	DOH	<b>Download</b>
Regulations relating to irradiated foodstuffs	DOH	Download
Regulations governing hygiene requirements for food premises	DOH	<b>Download</b>
and the transport of food		
Regulations relating to milking sheds and the transport of milk	DOH	<u>Download</u>
Regulations regarding processed foodstuffs	DOH	<u>Download</u>
Regulations relating to perishable foodstuffs	DOH	<u>Download</u>
Microbiological Standards		
Regulations governing microbiological standards for foodstuffs	DOH	Download
Regulations relating to milk and dairy products	DOH	<u>Download</u>
Prohibitions		
Regulations prohibiting guar gum as a foodstuff	DOH	<b>Download</b>
• Regulations relating to the prohibition of polycarbonate infant	DOH	<b>Download</b>
feeding bottles containing bisphenol A		
Veterinary Procedural Notices		
Notice for buffalo disease risk management in South Africa	DALRRD	Download
Other veterinary procedural notices	DALRRD	Visit Website

Source: DOH Food Control Division; DALRRD

# Wine, Beer, and Other Alcoholic Beverages

DALRRD, DOH, and DTIC all play a part in enforcing laws controlling alcoholic beverages in South Africa. Under the Liquor Products Act of 1989, DALRRD regulates the import and export of liquor products, including wine, by issuing certificates and ensuring that the quality standards are met. Import certificates are required for all alcoholic beverage products, and applications can be submitted through DALRRD's website.

Large-scale manufacture and distribution of alcoholic drinks are governed by the <u>National Liquor Act of</u> 2003, which DTIC uses to determine national liquor standards, including the minimum drinking age. All such firms must register with the National Liquor Authority. The DOH regulates the labeling and advertising of liquor products in accordance with regulations governing those activities.

# Seafood and Canned Meat Products

The National Regulator for Compulsory Specifications (NRCS) <u>Food and Associated Industries</u> <u>Division</u> regulates canned meat and meat products, canned fish, frozen fish, frozen marine mollusks, frozen rock lobsters, frozen shrimp/prawns, langoustines, crabs, smoked snoek, and live abalone. The division creates the rules and specifications for quality and composition, packaging and labeling, processing facilities, and those handling and processing the aforementioned food products.

#### **Plant-Based Meat/Dairy Alternatives**

Dairy substitutes and imitations are governed by the <u>Regulation R1510</u> Relating to the Classification, Packing and Marking of Dairy Products and Imitation Dairy Products Intended for Sale in South Africa. Plant-based meat substitutes must adhere to the <u>Consumer Protection Act (Act 68 of 2008)</u> and <u>Regulations Relating to the Labeling and Advertising of Foodstuffs (R.146/2010)</u>, despite the fact that there are no laws in South Africa specifically governing them. The regulations address vegetarian and vegan claims and other labeling requirements that products, including plant-based meat and dairy alternatives, must abide by.

DALRRD forbids the use of names that sound like meat when referring to plant-based substitutes. For instance, it is now illegal to refer to foods as "plant-based meat" or "veggie nuggets" in South Africa because those foods do not fall under the description of "processed meat" by <u>regulation R1283</u>. In a <u>letter to all manufacturers, importers, and sellers of meat substitutes</u>, DALRRD stated that the Food Safety Agency of South Africa will immediately confiscate any goods that are in violation of the regulation.

### **Organic Food Certification and Regulations**

Government certification programs for organic goods do not exist in South Africa. Regarding the management and sale of organic products, only draft legislation and standards exist now. Private certifying agencies check and certify organic farms and products largely for export markets and to satisfy individual requirements established by domestic retailers. Because of this, South African certifying bodies are market-driven and adhere to agreed-upon export market certification standards or best practices, such as the USDA National Organic Program, European Union Organic Regulations, Japan Agricultural Standards, Korean Organic Standard, Bio Suisse, Codex Alimentarius Guidelines, and IFOAM Basic Standards. Six private certification organizations are in operation in South Africa: Bio-Org, BDIH - Natural Beauty Standard, BCS, Lindros Whole Earth Consultants, SGS South Africa (Pty) Ltd, and Urban Harvest Edible Gardens.

The organic food industry is not governed by any specific national policy or law in South Africa. However, in September 2017, the South African Organic Sector Organization (SAOSO) established a <u>domestic voluntary Standard for Organic Production and Processing</u> on organic production and processing in South Africa in the absence of official government rules. SAOSO is the most well-known and active organization in the South African organic industry, and the group based their voluntary standard on the International Federation of Organic Agriculture Movements (IFOAM). However, neither the government of South Africa nor any foreign certification organizations accept the SAOSO standard as a necessary organic standard in South Africa.

The production, processing, and labeling of organic products must adhere to the basic food rules set forth by the DOH Food Control Division and DALRRD, even though there are no laws in existence expressly for organic foods in South Africa. Therefore, the <u>rules relating to food labeling and promotion</u>

applies to both imported and domestic organic items. Additionally, organic products must adhere to the many DALRRD rules outlined in the <u>Agricultural Product Standards (APS Act) of 1990</u> regarding quality, safety, grading, packing, and marking.

#### **Product Samples and Mail Order Shipments**

The same registration, certification, testing, and inspection requirements that apply to regular shipments do not apply to samples of most products. To avoid paying import taxes, the importer might need to register with the South African Revenue Service. Post advises American exporters to get in touch with the FAS Office in Pretoria to find out if their goods are exempt from having to go through the same procedures.

# Proposed Regulatory Requirements for Imported Fish and Fishery Products and Canned Meat Products

The <u>National Regulator for Compulsory Specifications Act of 2008</u> regulates imported fish and fishery products, as well as canned meat products. On October 20, 2017, DTIC announced <u>proposed</u> <u>administrative regulatory standards</u> for these products. The proposed regulatory requirements cover the management of consignments, treatment of non-compliances, product application for approval, and health assurances for imported fish and fishery goods and canned meat products regulated under the NRCS. This regulation is on hold, as some clauses are still being incorporated into the compulsory specifications.

# Proposed Regulations Relating to Health Messages on Alcoholic Beverage Labels

DOH published regulations regarding health warnings on alcoholic beverage labels in December 2017. However, DOH withdraw this regulation in 2020 (<u>See Post's GAIN report</u>). Both domestic and foreign players, particularly the American alcoholic beverage sector, had voiced strong opposition to the regulation. The main concerns about the regulation included the lack of clarity regarding the definition of a container, challenges to complying with the regulation, increased costs for manufacturers, uncertainty regarding how DOH would enforce compliance, and a lack of evidence regarding the efficacy of changing health labels to reduce alcohol abuse.

Post is monitoring the situation, and although the regulatory status has not changed as of this writing, they may do so after this report has been published. Therefore, before exporting to South Africa, it would be prudent to verify with Post or your local connections whether anything has changed or been modified.

# SECTION VIII: TRADEMARKS, BRAND NAMES, AND INTELLECTUAL PROPERTY RIGHTS

### **Intellectual Property Regulations and Procedures**

The registration and upkeep of specific intellectual property (IP) rights (including trademarks, patents, designs, and copyright) are handled by DTIC's Companies and Intellectual Property Commission (CIPC): Patents, Designs, and Innovation Division. Several laws and regulations protect IP rights and

give the registered owner the ability to have those rights upheld in court. In South Africa, any challenge to IP rights may be pursued through an independent judiciary. <u>The Patents Act of 1978</u> allows for the registration of patents, which have a 20-year lifespan. For definitions, examples, and procedures for registering patents, visit the <u>CIPC website</u>. Trademarks can be registered under the <u>Trademarks Act of 1993</u>, are granted for 10 years, and may be renewed for an additional 10 years. To view definitions, examples, and processes for registering trademarks, visit the <u>CIPC website</u>. New designs may be registered under the <u>Designs Act of 1993</u>, which grants aesthetic designs for one period of 15 years, and to functional designs for one period of 10 years. The <u>CIPC website</u> offers definitions, examples, and procedures for design registrations. The <u>Merchandise Marks Act</u> establishes rules for the marking of goods, coverings included in or sold with goods, and the use of specific words and symbols in commercial contexts. The CIPC offers thorough procedures for enforcing your IP rights under the act.

Other laws and regulations relevant to the IP rights of U.S. exporters of agricultural products include the <u>Plant Breeders Right Act</u>, <u>Genetically Modified Organisms Act</u>, and regulations governing geographical indications (discussed below).

### **Geographical Indications**

The Southern Africa Development Community (SADC) and the EU signed an Economic Partnership Agreement (EPA) in October 2016. The EPA includes an agreement to protect certain geographical indications (GIs) for agricultural products, including beer names. Botswana, Lesotho, Mozambique, Namibia, Eswatini, and South Africa are among the SADC nations included in the pact. The links in Table 11 below lead to descriptions of the geographical indication names of the beverages and agricultural goods in the EPA, as well as the rules of use that apply to each.

Link
Fruits, vegetables, and cereals
Cheese Section 1 and Section 2
Meat products
Olive oil
Fishery products
Beer list
Ceske pivo
Ceskobudejovicke pivo
Bayerisches Bier
Bremer Bier
Munchener Bier
Other products
_

 Table 11: List of Geographical Indications and Applicable Rules

Source: DTIC

# SECTION IX: IMPORT PROCEDURES

# **Import Application Forms and Procedures**

DALRRD regulates the procedures, application forms, and the legal framework governing the import of agricultural goods into South Africa for <u>plant</u> and <u>animal</u> products, including GE products, unlisted plant varieties, and veterinary import licenses.

All alcoholic beverages imported and marketed for sale in South Africa must have an import license. The inspection, sampling, and issue of import permits for alcoholic beverages fall within the purview of DALRRD. The liquor import certificate that was issued may be utilized again if the product's label, bottle size, composition, and other characteristics remain the same. Application forms as well as all necessary procedures can be found on <u>DALRRD's website</u>.

Figure 3 outlines the basic procedures for importing agricultural products into South Africa. Detailed procedures, forms, and the respective authorities/agencies dealing with specific products can be downloaded from the links provided above and in Post's FAIRS Export Certificate Report.

### **Exporter Registration with the South African Revenue Services**

Individuals must <u>register with the South African Revenue Service</u> (SARS) to import into or export from South Africa. Post advises exporters select a regional registered agent to represent them. SARS also publishes the South African <u>customs schedule</u>. The SARS customs branch offices at the ports of entry make tariff determinations, but an importer or customs broker may apply for a tariff determination in accordance with the <u>Customs Duty Act of 2014</u>. The application must be accompanied by all clearance documents, product samples, and any explanatory manufacturer/supplier literature. The request will be sent to the SARS Tariff Division in Pretoria, where a decision will be made, and a final response will be sent to the applicant via the customs branch office.

Figure 3: Basic Procedures for Importing Food and Agricultural Products into South Africa

**STEP 1: MARKET ACCESS ASSESSMENT -** The U.S. exporter should assess and determine whether their agricultural or food product is permitted to enter South Africa. Some products require market access and facility registrations prior to being exported. U.S. agencies such as APHIS, FSIS, and FAS Pretoria may be able to provide helpful information to U.S. exporters.

**STEP 2: FIND SOUTH AFRICA-BASED IMPORTER** – The U.S. exporter should find a South Africa-based importer interested in buying their products. FAS Pretoria may be able to assist U.S. exporters by connecting them to reputable importers and distributors. Trade shows are also a helpful resource for finding buyers.

**STEP 3:** APPLY FOR IMPORT PERMIT – The importer must apply for an import permit from DALRRD. The South African importer and U.S. exporter must be registered with the South African Revenue Service (SARS) for customs and tax purposes. The importer must also be registered with the Companies and Intellectual Property Commission (CIPC).

**STEP 4:** APPLY FOR PHYTOSANITARY OR HEALTH CERTIFICATE – The U.S. exporter should apply for any necessary phytosanitary permits and obtain the necessary documents or proof of compliance as stipulated by the import permit (e.g., meat imports are

only permitted from accredited and registered foreign meat plants/facilities). Agencies involved in this step may include DALRRD, APHIS, FSIS, and the U.S. Food and Drug Administration.

**STEP 5: SHIPMENT AND TRANSPORTATION OF PRODUCTS** – The U.S. exporter and South African importer should ensure that all products comply with the shipment or transportation requirements stipulated on the import permit/health certificate or according to agreed treatment protocols agreed between the U.S. and South Africa. The required documentation must be in order prior to the shipment departing the United States.

**STEP 6: PORT INSPECTIONS** – Once the products arrive in South Africa, they are inspected by officials at the port of entry to ensure that they comply with the conditions stipulated on the import permit and health certificate and with relevant regulations governing classification, grading, marking, and packaging. DOH may also inspect the products to ensure compliance with food safety and labelling regulations.

**STEP 7: CUSTOMS CLEARANCE** – SARS inspects the shipment to ensure that it complies with the correct HS code declaration, check that the shipment has all the correct documentations, and that the relevant customs duties and taxes are paid. Normally, the South African importer will handle all the customs processes and queries.

**STEP 8: RELEASE OR DETAINMENT OF SHIPMENT** – Once DALRRD, DOH, and SARS are satisfied that all import requirements are met by the shipment, it is released. However, should there be compliance issues, communication is sent to the relevant importer or agency handling the shipment. FAS Pretoria may be able to assist U.S. exporters whose shipments have been detained.

Sources: DALRRD, DOH, SARS, APHIS, FSIS, and FDA

# SECTION X: TRADE FACILITATION

South Africa uses the global e-Phyto hub created by the International Plant Protection Convention. The National Plant Protection Organization of South Africa (NPPOZA) under DALRRD is responsible for e-Phyto certificates in South Africa and further details may be obtained on their <u>website</u>.

South Africa provides advanced rulings for all the commodities on HS code classification, tariff determinations, customs value, and labelling compliance. Applicants must apply for a tariff determination through their customs broker/clearing agent to the customs branch office at the intended port of entry where the goods are to be cleared or have already been cleared for importation. The application must conform to the terms of the <u>Customs Duty Act of 2014</u> and the World Customs Organization's explanatory notes. The application must be supported by manufacturer's/supplier's literature, all clearing documents, and a sample of the products if available. The application will be forwarded to the SARS Tariff Division in Pretoria for a determination to be made and ultimate reply to the applicant via the customs branch office. Details on applying for advance rulings and tariff determinations may be found here. While advance rulings are helpful in expediting the clearance of products at the ports, the final release of the products is subject to the approval of inspectors and customs officials at the port of entry who may detain shipments for other specific reasons.

The importer or trader in South Africa is responsible for all costs at the port of entry, including customs duties, applicable taxes, storage, and ad hoc costs relating to disposal, removal, or rerouting of

shipments, including costs incurred by the South African government or agencies to monitor the action taken. Under normal circumstances, average release times range from three to five days depending on demurrage free time from the date the vessel completes discharge, as well as the type of port of entry and the level of congestion. Product release times at airports are typically between one to three days. It is estimated that about 90 percent of cargo is generally cleared within four days, and only less than 10 percent of cargo is moved to bonded warehouses where the average stay is estimated at around seven to eight days. Free storage for transshipments is seven days, which explains the higher average release times for these shipments.

Meat products and consumer-oriented products face the most delays. Meat products may face delays due to issues relating to certificates (e.g., authentication of certificates, errors on dates, etc.) or SPS-related problems (e.g., microbial issues/bacterial contamination, noncompliant packaging and labelling, or faulty temperature controls during transit). Consumer-oriented products usually face delays due to incorrect HS code declarations or noncompliant labelling.

In October 2021, SARS adapted to the <u>Customs and Excise Act</u> of1964 to bring it in line with the World Customs Organization's Harmonized System. The processing system does not accept declarations containing deleted commodity codes. To confirm the codes for the goods that are being imported, traders are advised to visit the <u>WCO website</u> and the <u>SARS website</u>.

Protocol	Link
Phytosanitary import requirements for importation of apples from USA, PNW	Download
List of Registered facilities that have been inspected and approved by the NPPO of	<b>Download</b>
Zimbabwe for the export of stone fruit	
Phytosanitary work plan for the importation of Persea spp. (Hass, Pinkerton and	Download
Fuerte varieties of avocado) fresh fruit from Kenya	
Protocol for importation of dates from China	<u>Download</u>
Phytosanitary import requirements for importation of apples from China	<u>Download</u>
Phytosanitary import requirements for importation of apples from Netherlands	<u>Download</u>
Phytosanitary import requirements for importation of litchi from Mozambique	Download
Phytosanitary import requirements for importation of litchi Madagascar	Download
Phytosanitary import requirements for importation of papaya from Mozambique	<u>Download</u>
Phytosanitary import requirements for importation of pears from China	Download
Phytosanitary import requirements for importation of stone fruit from Spain	<u>Download</u>
Phytosanitary import requirements for importation of mango from Brazil	<u>Download</u>
Phytosanitary import requirements for importation of mango from Egypt	Download
Phytosanitary import requirements for importation of mango from Mozambique	Download
Phytosanitary import requirements for importation of mango from Peru	Download
Phytosanitary import requirements for importation of mango from India	Download
Source: DALRRD	

 Table 12: South African Import Protocols for Plant Products

# APPENDIX I: GOVERNMENT REGULATORY AGENCY CONTACTS

Responsibility	Contacts
Import and Export Permits- Animals and	Head Permit Office:
Animal Products	Ms. Amanda Steyn
	Tel: +27 12 319 7632/ 7461/ 7503 / 7414
	E-mail: <u>AmandaS@dalrrd.gov.za</u>
Import Permits- Plant and Plant Products	Ms. Nokuthula Cele
	Tel: +27 12-319-6313
	E-mail: <u>ThuleN@dalrrd.gov.za</u>
	Ms Christina Makgoba
	Tel: +27 12-319-6102
	E-mail: <u>ChristinaMa@dalrrd.gov.za</u>
	Central E-mail:
	Planthealthpermits@dalrrd.gov.za
Import regulations for Animals and Animal	Ms. Lerato Diale
Products	Tel: + 27 12 319 7559
	Fax: + 27 12 329 6892
	E-mail: LeratoDi@dalrrd.gov.za
Import regulations for plants, and plant	Division: Policy Norms and Standards
products	Tel: +27 12 319 6164/ 6116
	Fax: +27 12 319 6025
	E-mail: <u>MaandaR@dalrrd.gov.za</u>
	CharlesN@dalrrd.gov.za
List of approved foreign abattoirs &	Ms. Tsholofelo Malatsi
slaughterhouses; applications and certificates	Tel: + 27 12 319 7546
for facilities and compartments.	Fax: +27 12 329 7699
I	E-mail: <u>TsholofeloM@dalrrd.gov.za</u>
Airport/ Port/ Border Inspections	City Deep – Inland Port
	Dr A Ikatekit-Okonera
	Tel: +27 11 613 1636
	Cell: +27 83 661 6809
	Email: <u>ikatekitO@dalrrd.gov.za</u>
	Durban: Meat & Meat Products
	Dr. D. Naidu
	Tel: +27 31 368 8564
	Cell: +27 83 775 5171
	E-mail: DaveN@dalrrd.gov.za
	MelanieA@dalrrd.gov.za
	and a second sec

 Table 13: Department of Agriculture, Land Reform, and Rural Development (DALRRD) Contacts

	Durban: Animal Quarantine & Animal Products Dr. S. Soni Tel: +27 31 368 8503 E-mail: SharonS@dalrrd.gov.za
Airport/ Port/ Border Inspections	Kempton Park
	<b>Dr. Ian McDonald</b> Tel: +27 11 973 2827 Cell: +27 76 519 1977 E-mail: <u>IanM@dalrrd.gov.za</u>
	Port Elizabeth
	<b>Dr. I. Burnand</b> Tel: +27 41 585 8907 Cell: +27 82 829 8512 E-mail: <u>ianB@dalrrd.gov.za</u>
	<b>Dr. C. Darke</b> Tel: +27 41 585 8907 Cell: +27 82 925 1436 E-mail: <u>ChrisD@dalrrd.gov.za</u>

Table 14: Department of Health (DOH)	) Food Control Division Contacts
--------------------------------------	----------------------------------

Responsibility	Contacts
Director: Food Control	Penny Campbell
	Tel: +27 12 395 8799/8800
	Cell: +27 72 373 6441
	E-mail: <u>Penny.Campbell@health.gov.za</u>
Deputy Manager: Biological Safety, Food	Ms. SY Parring
Hygiene, HACCP, Microbiological Matters,	Tel: +27 012 395 8785
Irradiation, Emergency Matters (EU RASFF)	E-mail: <u>Shirley.Parring@health.gov.za</u>
Senior Biological Scientist: Contaminants	Ms. Juliet Masuku
	Tel: +27 12 395 9359
	Cell: +27 63 680 2766
	E-mail: Juliet.Masuku@health.gov.za
Manager: Regulatory Nutrition and	Malose Daniel Matlala
Interagency Matters, Codex Contact	Tel: +27 12 395 8789
Point/Office	Cell: +27 79 693 3632
	E-mail: Malose.Matlala@health.gov.za
	cacpsa@health.gov.za
Deputy Manager: Genetic Modification (GM);	Aluwani Madzivhandila
Pesticides, MRLs	Tel: +27 12 395 9359
	Cell: +27 63 680 2565
	E-mail:
	Aluwani.Madzivhandila@health.gov.za_

Deputy Manager: Additives, Contaminants,	Yvonne Tšiane
Food Contact Materials, Packaged Water &	Tel: +27 <u>12 395 8779</u>
Soft Drink Regulations	Cell: +27 63 680 2976
	E-mail: <u>Yvonne.Tsiane@health.gov.za</u>
Senior Biological Scientist: Nutrition Labeling,	Ms. A.A. Godzwana
General Labeling, and Regulatory Nutrition	Tel: +27 12 395 8174
	Cell: +27 63 680 2623
	E-mail: <u>Anna.Godzwana@health.gov.za</u>
Food and Allergy Consulting and Testing	Mrs. Gabrielle Stevens
Services (FACTS)	Tel: +27 21 882 9883
	Cell: +27 72 159 4872
	E-mail: gabrielle@factssa.com
	Gabrielle Jackson (Stellenbosch)
	Tel: +27 21 882 9883
	Website: <u>www.factssa.com</u>
Port Health Services and Inspectors at Various	Contact details for port health services can be
Ports of Entry	downloaded from the DOH website.

# Table 15: Liquor Labeling Contacts

Responsibility	Contacts
Directorate: Mental Health & Substance	Dr. Kgalabi Ngako
Abuse	Tel: +27 12 395 8016
	Cell: +27 82 462 4079
	E-mail: <u>Kgalabi.Ngako@health.gov.za</u>
	Tebogo D. Tladi
	Tel: +27 12 395 8016
	E-mail: <u>Tebogo.Tladi@health.gov.za</u>

Table 16: Department of Trade, Industry and Competition (DTIC) Food Control Division Contacts

Responsibility	Contacts
Companies and Intellectual Property	Ms. Fleurette F Coetzee
Commission (CIPC)	Patents, Designs, and Innovation Division
	Senior Manager: Trademarks
	Tel: +27 12 394 5109
	Fax: + 27 12 394 6109
	E-mail: <u>fcoetzee@cipc.co.za</u>
National Regulator for Compulsory	Maphuti Kutu
Specifications (NRCS)	Technical Specialist: Food & Agro-processing
	Division: Regulatory Research and
	Development
	Tel: +27 12 482 8930
	Cell: +27 82 584 6086

	E-mail: maphuti.kutu@nrcs.org.za
	Website: https://www.nrcs.org.za/
	website. <u>https://www.incs.org.za/</u>
	Ms. Ntomboxolo Meisie Katz
	General Manager
	Food and Associated Industries
	Tel: +27 21 526 3400
	Cell: +27 84 974 3164
	Fax: +27 21 526 3451
	E-mail: meisie.katz@nrcs.org.za
	14 B Railway Road, Montague Gardens, Cape
	Town, South Africa
	Mr. Aldrid Prins
	Operations Manager
	Tel: +27 21 526 3406
	Cell: +27 83 228 4453
	E-mail: <u>aldrid.prins@nrcs.org.za</u>
	14B Railway Road, Montague Gardens, Cape
	Town, South Africa
South African Bureau of Standards (SABS)	WTO/TBT Enquiry Point
	Economic Impact & IP Department
	Tel: +27 12 428 6229
	E-mail: <u>wto@sabs.co.za</u>
	Website: <u>https://www.sabs.co.za/</u>
National Liquor Authority (NLA)	Ms. Nkoe Ramphele
	Tel: +27 12 394 5573
	E-mail: <u>NRamphele@thedti.gov.za</u>
	contactus@thedtic.gov.za
South African Revenue Service (SARS)	Norah Lethuka
	Accreditation & Licensing: Manager
	Relationship Management
	Tel: +27 11 862 5284
	Cell: +27 76 658 8819
	E-mail: <u>nlethuka@sars.gov.za</u>

### **APPENDIX II: OTHER IMPORT SPECIALIST CONTACTS**

### **Office of Agricultural Affairs**

USDA Foreign Agricultural Service (USDA/FAS) U.S. Embassy Pretoria 877 Pretorius Street, P.O. Box 9536 Pretoria, South Africa 0001 Tel: +27 12 431 4057 E-mail: <u>AgPretoria@usda.gov</u> Website: <u>www.usdasouthernafrica.org</u>

### USDA Animal and Plant Health Inspection Service (APHIS)

U.S. Embassy Pretoria 877 Pretorius Street, P.O. Box 9536 Tel: +27 12 431 4740 Website: <u>http://www.aphis.usda.gov</u>

#### Attachments:

No Attachments